Calling for a Systemic Change

Towards a European Union Science Diplomacy for Addressing Global Challenges

The S4D4C proposal v 1.0. May 2020

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As we publish this report, the COVID-19 pandemic is bringing to the limit health, social, economic, and labour systems all over the world, causing turbulences in regional, international and multilateral relations. At the same time, science and its ability to inform policies for better response has become a crucial dimension of the answer to the crisis. COVID-19 is testing the ability of countries and regions to collaborate and fight in a united way.

Now, more than ever, we believe that science diplomacy, understood as a series of structured practices at the intersection of science, technology and foreign policy, can become a fundamental dimension to the European Union and its Member States for addressing global challenges.

This infographics presents our proposal for a EU science diplomacy addressing global challenges and it is an extreme condensed version of the full report.

All this report is a summary of a series of co-creation networking meetings of the European and global science diplomacy communities, of other key outputs from the S4D4C projects and other researchers and key opinion leaders in the field, and of our own practice in science diplomacy over the last years.

How to cite this infographics

CALL FOR ACTION
It is time for collective action; it is time for a committed EU integrative leadership in addressing global challenges using science diplomacy.

We believe our recommendations are more relevant and necessary than ever. We trust this policy report is food for thought and fosters discussion to build a EU science diplomacy strategy for addressing global challenges. We advocate for the collaborative action of not only all Member States, but also all stakeholders and professional networks to make the proposed systemic change happen.

We want this report to be a live document so we are calling for comments, contributions, and ideas on how to develop implementation plans (with potential milestones and progress assessment) of the fifteen recommendations for the EU and other important stakeholders of different nature.

Please, send us your name, affiliation and comments to s4d4c@fecyt.es by 10th October 2020 and we will take them into consideration. Comments and contributions will help publish an improved version of the report by the end of 2020. Meaningful contributions will be acknowledged in the next version of the report.
Where do we want to be?

Where are we?

How will we get there?
The European Union science diplomacy needs to contribute to address global challenges in a just and socially fair manner. Hereby, we propose a vision, a mission, and a set of principles for such a EU Science Diplomacy.
A vision for the EU

- The EU is a global leader in addressing global challenges with a holistic approach that cherishes democratic values and scientific evidence-centred approach in a balanced way.

- The EU places global challenges at the core of its policy objectives and puts in place the necessary transformative changes to tackle them.

- The EU acknowledges science as an important dimension of its foreign policy because of its capacity to:
  - address and solve global challenges,
  - provide space for EU and MS to align foreign policy strategies towards common goals,
  - bring closer non-EU countries that decide to become associated members to EU science, technology and innovation framework programmes,
  - contribute to build the European identity, and
  - carry the banner for European values worldwide

A Vision for the EU Science Diplomacy

In order to achieve the proposed EU vision, we have to nurture the following vision of EU science diplomacy:

- EU science and EU diplomacy join forces in order to address global challenges and apply the necessary systemic changes for success

- EU science diplomacy demonstrates how integrated and mission-oriented policies can better tackle global challenges

A Mission of the EU Science Diplomacy

EU science diplomacy for addressing global challenges incorporates:

- Showcasing how evidence-informed foreign policies help address global challenges.
- Strengthening links with countries all over the world in order to address global challenges together.
- Contributing to position the EU as a global leader in addressing common challenges and reinforcing cooperation in the European Neighbourhood.
- Raising awareness of large scale EU initiatives and their geopolitical impact.
- Becoming a key process to bring together all kinds of stakeholders for the co-design of mission-oriented EU science and innovation so that its outcomes better address global challenges.
- Being a driver of wider EU foreign policy goals.
- Contributing to the coordination and alignment of EU and MS foreign policies.
- Working for the convergence of interests from individuals, stakeholders, regions, nations, and international and supranational organisations towards addressing global challenges.
Principles of the EU Science Diplomacy

The EU science diplomacy acknowledges the principles presented in the Madrid Declaration on Science Diplomacy and applies them to the EU context:

- **Value for citizens**: it works to demonstrate its role in addressing global challenges to European citizens.

- **Methodological diversity**: it encompasses explicit and implicit science diplomacy forms. EU science diplomacy may be implicit sometimes due to strategic choices.

- **Demonstrable impact**: it works on the design of a methodology to measure its potential positive and, also, unintended or even negative effects.

- **Evidence-informed**: it builds on the integration of evidence, either content-related, context-related, or process-related.

- **Collaboration and inclusion**: it acknowledges its multi-actor effort. In particular, it acknowledges the wealth that the European Union diversity brings into addressing global challenges, whereas at the same time demanding new governance mechanisms.

- **Capacity building**: it builds on the benefit that exchange and capacity building activities will have on all stakeholders involved in science diplomacy.

- **Independence of science**: it acknowledges science as an extremely useful tool for addressing global challenges and for improving international relationships as long as it is not distorted by ideological goals.
We have identified a set of stoppers, warnings and drivers for a EU science diplomacy focused on addressing global challenges, which are specific to the science, diplomacy or the overarching science diplomacy system.

STOPPERS, WARNINGS AND DRIVERS FOR ADDRESSING GLOBAL CHALLENGES

**SCIENCE**
- Scientific and research misconduct
- Insufficient European research workforce
- Lack of structured policy engagement in scientific institutions
- The Ivory Tower culture
- Specialised and fragmented scientific knowledge
- Bureaucracy and resistance to recognise interface professionals
- Science advice mechanisms are complex
- Lack of diplomatic training in the research community
- Science and collaboration as core European values
- Good examples of science advice mechanisms
- The public value of science
- Wider policy impact of research and innovation

**DIPLOMACY**
- Nationalisms, protectionisms and populisms
- Socio-political fractures in the EU
- Political decisions outweigh scientific evidence
- The tragedy of the commons
- Globalisation, new actors and cooperation goals
- Adaptation to digitalisation and information technologies
- Common Foreign and Security Policy, a work in progress
- Lack of scientific training in the diplomatic community
- The EU: global leader in multilateralism and science
- Good examples of development cooperation frameworks
- Knowledge-based economic diplomacy
- Science as a driver for diplomacy

**SCIENCE DIPLOMACY**
- Growing mistrust in democracy, institutions and experts
- Discoordination between government departments
- Limited or no funding schemes
- Need for strengthening institutions
- Different understandings about science diplomacy
- Different mind sets, cultures, and rules to bridge
- Competitive versus collaborative approach
- Weak political leadership for science diplomacy
- The EU shows leadership in SDGs and climate emergency
- Global and regional charters for win-win actions
- Demand for training from both communities
- Trust, empathy, political will, and timeframes
Scientific and research misconduct

The lack of research integrity can affect people trust in science, reduce the impact of research investment and also harm people and the environment.

Insufficient European research workforce

An innovative EU able to take the global lead in addressing global challenges would require a bigger research workforce.

Lack of structured policy engagement in scientific institutions

The concept of science diplomacy for addressing global challenges needs to get more traction within the scientific community.

The Ivory Tower culture

The academic community still struggles to better train researchers with transferable skills and staff their centres with diverse professionals.

Specialised and fragmented scientific knowledge

Science and technology have experienced vast specialisation that may hamper the impact of science in addressing global challenges.

Bureaucracy and resistance to recognise interface professionals

Public administration (including scientific) tends to be a rigid environment where adaptive changes take time to be implemented.

Science advice mechanisms are complex

The use of science advice mechanisms need to become much institutionalized and formalized.

Lack of diplomatic training in the research community

Science-policy-diplomacy interfaces require a set of skills in international affairs and negotiation often not developed by scientists.

Science and collaboration as core European values

EU science contributes to EU values, so taking the lead in addressing global challenges is a natural move.

Good examples of science advice mechanisms

Evidence and science-informed decision making and public policy development are one of the hallmarks of good governance and responsible public administration.

The public value of science

Scientific values provide a common place for understanding and collaboration to find technical solutions to global challenges.

Wider policy impact of research and innovation

Responsible Research and Innovation, Citizen Science, Open Science, or Science Diplomacy contributes to research and innovation having a wider policy impact.
Brexit, COVID-19 pandemics and other crises have altogether altered the EU integration process.

Trust and optimism in the EU project is unequal when comparing different Member States and may underline fractures between North-South and East-West.

During policy-making, science and scientific evidence is just a credible source of information but it is not the only one as policy makers have to weigh other interests in.

Individual users act independently following their own self-interest overexploiting or depleting the shared resources without considering the common good.

In science diplomacy, the scientific public administration, scientific organisations, research centres, universities, learned societies, and individual scientists all play a role.

The global proliferation of Information and Communication Technologies, the mass adoption of social media, and the use of big data have an impact on diplomacy practices.

Better coordination is in progress and the European External Action Service still needs to become an even more leading player in EU science diplomacy.

Diplomats have been rarely exposed to the science and technology systems and practices, hampering how they understand and engage with the research community.

The EU is a global leader in multilateralism and science.

Through the Sustainable Development Goals, the international community has an acknowledged frame of reference for global objectives.

The role of knowledge as a factor in economic prosperity of countries is taking a predominant role in the relations between nations.

Science is a universal language and can link communities where political ties are weaker.
Where Are We?
Addressing Global Challenges Using Science Diplomacy

SToppers for Addressing Global Challenges Using Science Diplomacy

**Growing mistrust in democracy, institutions and experts**

The economic crisis in 2008 have put at risk citizen trust towards EU institutions, democracy and political representativeness. Trust in science is not an exemption.

**Discoordination between government departments**

Addressing global challenges requires close coordination between different governmental departments and close communication with other stakeholders involved.

**Limited or no funding streams**

There is lack or intermittent existence of public funding streams for the research and/or development of science diplomacy actions tackling global challenges.

**Need for strengthening institutions**

There is a need to strengthen institutions with administrative and managing staff with networks and expertise for science in policy and diplomacy.

Warnings for Addressing Global Challenges Using Science Diplomacy

**Different understandings about science diplomacy**

Different professionals and countries have different conceptions and understandings about science diplomacy.

**Different mindsets, cultures, and rules to bridge**

Scientists and diplomats belong to two different systems or cultures and they have to engage with counterparts whose values may differ too.

**Competitive vs collaborative approach**

Strategies for cooperation and competition are based on completely different approaches.

**Weak political leadership for science diplomacy**

Government science diplomacy requires political support in the higher government ranks to ensure its importance in the policy agenda.

Drivers for Addressing Global Challenges Using Science Diplomacy

**The EU shows leadership in SDGs and climate emergency**

The EU is committed with addressing SDGs and to make Europe become the world’s first climate-neutral continent by 2050.

**Global and regional charters for win-win actions**

Our complex international system provides excellent frameworks for global and regional collaboration, where science diplomacy practice is directly implicit.

**Demand for training from both communities**

Science diplomacy requires science and diplomacy literacy and a unique set of skills. Both scientists and diplomats are demanding better training.

**Trust, empathy, political will and timeframes**

Science advice and diplomacy require long-lasting relationships to ensure mutual understanding, common trust, empathy, and influence to foster collaborative scenarios.
The EU is in a unique position to lead a science diplomacy approach to address global challenges. However, the complexity of the issues that need to be tackled, the many different stakeholders in place, governance levels and the slow pace at which institutions and people are adapting to the new paradigm, all may be hampering a timely, holistic response to these challenges.

We call at triggering a systemic change in the EU governance of science, diplomacy, and science diplomacy that aligns and maximizes impact of everyone’s efforts towards addressing global challenges.

For a systemic change to happen, this report proposes a set of policy recommendations focused on an integrative transformation that takes into account three transversal processes (learning system, integrative leadership, and change of culture) in five specific key spheres (knowledge, governance with no silos, alliances, institutions, and people).
Three transversal processes are required to happen in five key specific spheres (knowledge, governance with no silos, alliances, institutions and people) to foster this systemic change:

1. a reinforced EU learning system, in place through a wide array of science advice mechanisms and their input into the evidence-informed foreign policy making process. This learning system needs to be embedded into and supported by all the spheres of the systemic change. It will require permanent and specially dynamic science advice mechanisms for knowledge to feed the policy-making process, a governance system able to ask for, absorb and react to this knowledge, alliances in place to integrate different stakeholders into the learning system, institutions acknowledging their role in the creation of the system and dedicated and trained people in every single sphere to make the learning system happen;

2. an integrative leadership: being able to foster the required changes in every single sphere of this holistic approach. This leadership will need to find ways to better generate and integrate knowledge so that it is fully exploited for addressing global challenges and to find ways to break the existing governance silos currently hampering transversal approaches to global challenges. Moreover, it will need to foster creative ways of establishing alliances, lead deep institutional cultural changes and even creating hybrid or boundary institutions more flexible and adaptive to sudden changes. Finally, an integrative leadership will be needed to inspire professionals addressing global challenges and to support the development of the necessary skills, competences and career options.

3. a change of culture, fostering agile, adaptive, effective and permeable environments for professionals of all kinds to collaborate to address global challenges.

Scientific and foreign affairs institutions as well as government departments need better interactive spaces. New alliances require including all relevant stakeholders in the process and building new networks that do not rely on the existing bureaucratic structures. These networks link people of similar roles across existing organisational lines. For that to happen, institutions should promote awareness and a new culture for collaboration between scientists, diplomats, policy-makers, and other professionals. Lastly, new professionals in the science-policy-diplomacy interface must be trained to bring all worlds together and catalyse more interactions.
The recommendations below are part of an integrative transformation that calls for action to all stakeholders with a say in EU Science Diplomacy and to all policy levels in the EU.

Knowledge for Addressing Global Challenges

The scientific and technical knowledge has a role in addressing global challenges through the use of scientific evidence in policy making by governments and diplomats.

**Recommendation 1:** Reinforce Responsible Research and Innovation, Citizen Science, Open Science and Science Advice as European science core assets that need to be promoted in the EU global strategy and MS foreign policies.

**Recommendation 2:** Foster more interdisciplinary research around SDGs through specific calls and mission-oriented funding, ensuring a Social Sciences and Humanities (SSH) perspective is also included.

**Recommendation 3:** Share best practices for knowledge exchange in science diplomacy and policy for early-career and established researchers and diplomats.
**Governance with No Silos for Addressing Global Challenges**

Global challenges are wicked problems, complex and dynamic; a new way of collaboration is thus needed in order to solve the pressing problems we face globally. There is a need for better policy-alignments to tackle the challenges we face as a society in a coordinated effort.

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<th><strong>Recommendation 4:</strong></th>
<th>Create and strengthen hybrid institutions bridging the scientific and the diplomatic communities.</th>
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<td><strong>Recommendation 5:</strong></td>
<td>Improve EU integration and cooperation between MS around topics of scientific priority and geopolitical interests.</td>
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<td><strong>Recommendation 6:</strong></td>
<td>Improve coordination between EC and EEAS on global and multilateral challenges.</td>
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**Alliances for Addressing Global Challenges**

A new way of collaboration is required where all international, national, regional, R&I systems, diplomatic corps and policymakers are mobilised to use knowledge, fostering transnational and transregional cooperation through networks and alliances for addressing global challenges.

Building networks that study, pilot, and support the new vision of the system is essential for establishing a lasting systemic change. These networks typically do not rely on the existing bureaucratic structure. They link people of similar roles across existing organisational lines reinforcing a change of culture in the community.

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<th><strong>Recommendation 7:</strong></th>
<th>Foster alliances through the allocation and reallocation of research funds for global and regional priority areas.</th>
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<td><strong>Recommendation 8:</strong></td>
<td>Involve researchers’ networks.</td>
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<td><strong>Recommendation 9:</strong></td>
<td>Involve citizens.</td>
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Institutions for Addressing Global Challenges

The design and implementation of a new model must be done in close interaction with all the relevant stakeholders in both the scientific and the diplomatic community. The barriers we are addressing have deep roots which can only be overcome through institutional changes. We advocate for an institutional cultural change leading to more agile, flexible, permeable, and adaptive institutions—in particular, research organisations, universities, and foreign affairs institutions—to better address global challenges.

**Recommendation 10:** Raise awareness of using science for global challenges and public policy in early-career and established researchers and diplomats.

**Recommendation 11:** Build knowledge-exchange interfaces.

**Recommendation 12:** Foster strategic partnerships for capacity building and SD training with other institutions.

People for Addressing Global Challenges

Global challenges require a paradigmatic cultural shift in the way many professions are framed and evolved. In the 21st century, scientists and diplomats need to be prepared to work in a more collaborative and interdisciplinary way. Both communities, scientists and diplomats, should be trained for a cultural change to better address global challenges, in particular SDGs.

**Recommendation 13:** Empower and train researchers and diplomats to work together to address SDGs.

**Recommendation 14:** Diversify career paths for scientists and diplomats to include professionals in knowledge brokerage.

**Recommendation 15:** Launch of a fellowship scheme for scientists to work in EC, EEAS or MS government institutions.